03/16/22



Section: Command Operation	ons	Procedure No:	212-60	
INTERIOR PATROL OF HOUSING AUTHORITY BUILDINGS				
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PURPOSE

To assist the New York City Housing Authority (NYCHA) in enforcing its rules, limiting criminal activity, providing a safe and secure environment and ensuring the habitability of its residential buildings by performing interior patrols in a manner that respects the rights of Housing Authority residents and guests.

SCOPE

Members of the service shall conduct all inquiries, interactions and enforcement activities in and around NYCHA buildings with the courtesy, professionalism, and respect to which all persons are entitled in their own homes. This procedure must be applied consistent with <u>P.G. 212-11</u>, "<u>Investigative Encounters:</u> <u>Requests for Information, Common Law Right of Inquiry and Level 3 Stops"</u> and the corresponding training materials establish the parameters for all investigative encounters irrespective of location of occurrence.

PROCEDURE

To conduct interior patrols in NYCHA buildings. Uniformed members of the service shall frequently inspect the interior of Housing Authority buildings on assigned posts as follows:

UNIFORMED MEMBER OF THE SERVICE

- 1. Notify Communications Section radio dispatcher, utilizing radio code 10-75I, and make a digital **Activity Log** entry of the time and street address upon entering the building.
- 2. Notify applicable Police Service Area or 120 Precinct, by radio, if Video Interactive Patrol Enhanced Response (VIPER) cameras are present.

POLICE SERVICE AREA/120 PRECINCT MEMBER

- 3. Advise uniformed member of conditions that:
 - a. Require attention
 - b. Significantly affect safety.
- 4. Provide ongoing assistance to uniformed member of the service performing interior patrol.

UNIFORMED MEMBER OF THE SERVICE

- 5. Inspect front, rear and other exterior doors and door locks, intercom system, and the interior of the lobby.
- 6. Inspect elevators and ascertain if they are operable.
 - a. Notify Housing Authority Emergency Service Department maintenance personnel of inoperable elevators.
- 7. Document in digital **Activity Log** whether signs prohibiting trespassing are legible and prominently displayed in areas where persons entering the building can readily see them.
 - a. If signs are missing, illegible or defaced, prepare a **FIELD REPORT**, using the Finest Online Records Management System (FORMS).
 - (1) A legible handwritten copy must be completed if a uniformed member of the service does not have the ability to complete a **FIELD REPORT** electronically.

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UNIFORMED MEMBER OF THE SERVICE (continued)

- 8. Proceed to top floor of building by elevator, if operable, otherwise by using the stairs.
 - a. Patrol the roof, roof landing, elevator rooms, and any other accessible installations.
 - b. Patrol each floor, staircase and hallway within the building from the top floor to the ground floor.
 - c. Patrol all accessible basement areas.
- 9. Inspect elevator doors on each floor, taking immediate action when necessary.
 - a. Notify Housing Authority Emergency Service Department or NYPD Emergency Service Unit personnel immediately and remain at scene and secure location until unsafe condition has been corrected if:
 - (1) Elevator door glass is missing
 - (2) Outer elevator door opens when elevator is not present
 - (3) Any other dangerous condition concerning elevators exists.
- 10. Notify the Housing Authority in accordance with the procedure set forth in *P.G.* 207-26, "Field Reports," by preparing a **FIELD REPORT** regarding:
 - a. Any damage or defect related to the intercom system, lobby door or lobby door lock
 - b. Any missing or defective signs, including signs that designate restricted areas and prohibit entry in those restricted areas, and/or any missing alarms to restricted areas
 - c. Any other condition that potentially compromises the safety or security of the building, its residents or authorized visitors
 - d. Violations of NYCHA "House Rules" and regulations.
- 11. Be alert for persons who may be violating Housing Authority rules and regulations within NYCHA property.
 - a. Upon encountering persons who are violating a Housing Authority rule, take appropriate police action pursuant to <u>P.G. 207-26</u>, "<u>Field Reports</u>," unless there is a basis for criminal enforcement.
 - b. Observation of a violation of any Housing Authority rule, regardless of whether it is also a criminal offense, may, at a minimum, provide an officer with an objective credible reason to approach the person to inquire further.
 - c. Do not stop a person in accordance with <u>P.G. 212-11</u>, "Investigative Encounters: Requests for Information, Common Law <u>Right of Inquiry and Level 3 Stops</u>," for a violation of Housing Authority rules unless the rule violation is also a criminal offense. Mere lingering in a common area, without more, is not a criminal offense for which a person may be stopped or arrested.
 - d. Do not take police action pursuant to <u>P.G. 208-01</u>, "<u>Law of Arrest</u>," for a violation of Housing Authority rules unless the rule violation is also a criminal offense.
- 12. Be alert for persons who may be engaged in criminal activity.

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UNIFORMED MEMBER OF THE SERVICE (continued)

- a. Conduct all investigative encounters in accordance with <u>P.G. 212-11</u>, "<u>Investigative Encounters: Requests for Information, Common Law Right of Inquiry and Level 3 Stops,"</u> and, if applicable, with the procedures for trespass investigations as set forth in step "13" below.
- b. If a person is stopped, a **STOP REPORT (PD383-151)** shall be prepared pursuant to <u>P.G. 212-11</u>, "<u>Investigative Encounters:</u> <u>Requests for Information, Common Law Right of Inquiry and Level 3 Stops,"</u> and a digital **Activity Log** entry shall be made to document the encounter.
 - (1) Check the appropriate box indicating the stop is related to a NYCHA building.
- c. Take police action pursuant to <u>P.G. 208-01, "Law of Arrest"</u> or *P.G. Series 209, "Summonses,"* only if there is probable cause to believe that a person committed a felony or misdemeanor or the person committed a violation in the officer's presence.

NOTE

Mere presence in or near a NYCHA building does not provide a basis to approach and conduct an investigative encounter, nor does it establish reasonable suspicion for a stop. When approaching a person based only on an objective credible reason (Level 1 Request for Information), members are prohibited from requesting consent to search the person.

- 13. Trespass Investigations: Be alert for persons who may be engaged in criminal trespass.
 - a. Level 1 Request for Information: If there is an objective credible reason to approach such a person based on observed behavior or other credible information, a member of the service may approach and ask in a non threatening and non accusatory manner:
 - (1) If he or she lives in the building
 - (2) If he or she is visiting someone in the building
 - (3) If he or she has business in the building.
 - b. Level 2 Common Law Right of Inquiry: If, based on the answers to questions in the initial encounter and/or observed behavior, there is a founded suspicion of criminal trespass, take reasonable measures to verify the person's authorization to be in the building.

NOTE

Do not use a tone or take steps that would create a situation where a reasonable person would not feel free to leave when there is less than reasonable suspicion that the person is a trespasser.

c. Level 3 Terry Stop: Stop a person in accordance with *P.G. 212-11*, "Investigative Encounters: Requests for Information, Common Law Right of Inquiry and Level 3 Stops," and take reasonable measures to investigate only if there is reasonable suspicion to believe that the person has committed, is committing, or is about to commit criminal trespass. Such measures include, but are not limited to, the following:

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- (1) Temporarily detaining the person while another uniformed member visits the building resident whom the person claims to be visiting; and/or
- (2) Requiring the person to accompany uniformed member to the apartment of the building resident whom the person claims to be visiting.

NOTE

Merely passing through a door that has a broken lock or that has been propped open does not, alone, constitute reasonable suspicion of criminal activity.

- d. Take police action pursuant to <u>P.G. 208-01</u>, "<u>Law of Arrest</u>" or Patrol Guide Series 209, "Summonses," only if there is probable cause that the person committed trespass. A reasonable investigation is ordinarily necessary to determine whether probable cause exists.
 - (1) Make digital **Activity Log** entry describing the details of arrest/summons.
 - (2) Document investigative steps taken prior to making the arrest or issuing the summons including the factors used to determine that the person knowingly entered or remained unlawfully, particularly if signs are not present or visible.
 - (3) Utilize Department-issued smartphone to photograph sign(s) prohibiting trespassing or document the warning and the location in digital **Activity Log**.

NOTE

Even if there is probable cause to arrest a person for trespassing, officers may exercise their discretion to refrain from arresting that person, and instead instruct that person to leave under appropriate circumstances.

- e. In all cases when an arrest is made for criminal trespass, the arresting officer must:
 - (1) Prepare NYCHA TRESPASS CRIMES FACT SHEET AND SUPPORTING DEPOSITION (PD351-145) and submit to the desk officer for review
 - (2) Prepare **STOP REPORT**, if appropriate
 - (3) Prepare COMPLAINT REPORT (PD313-152).

14. Restricted Areas:

- a. Restricted areas are limited to those areas specifically designated as restricted by Housing Authority rules and regulations
- b. In the absence of conspicuously posted rules, do not arrest a person for trespassing in a restricted area of a building (including the roof, roof landing or boiler room), unless probable cause is established that the person knows that their presence in the restricted area is prohibited (e.g., the member of the service knows that the person has been previously found in that same type of restricted area of a Housing Authority development, notwithstanding the fact it may have been a different Housing Authority development, based on the officer's prior experiences with the person or information communicated to the officer)

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- c. In the absence of such conspicuously posted rules or regulations, a person found on a roof or roof landing or in a boiler room, or any other restricted area, should be:
 - (1) Instructed to leave such area if he or she is a resident or authorized visitor and there is no other basis to arrest such person, or
 - (2) Instructed to leave the building if he or she is an unauthorized visitor and there is no other basis to arrest such person.
- d. Prepare a **FIELD REPORT** anytime a person is observed in a restricted area and there are no conspicuously posted rules
- e. Any person may be arrested for trespassing on a roof or roof landing or in a boiler room or in any other restricted area if he or she refuses to leave after instructed.
- 15. Notify Communications Section radio dispatcher upon exiting the building and make a digital **Activity Log** entry indicating the time the interior patrol was completed and any condition noted.
- 16. Alternate between outside area patrol and interior patrol of Housing Authority grounds and buildings, unless otherwise directed.
- 17. Patrol each building on assigned post.

MEMBERS ASSIGNED TO RMP DUTIES

18. Comply with above requirements, if not on an assignment, when available to perform interior patrol.

PLATOON COMMANDER/ PATROL SUPERVISOR/ ASSIGNED SUPERVISOR

- 19. Instruct uniformed members performing interior patrol that, absent exigent circumstances, two or more uniformed members must remain together at all times.
- 20. Ensure all interior patrols are performed in an appropriate manner with special attention to:
 - a. Proper tactics
 - b. Required equipment (e.g., serviceable flashlight, O.C. spray, etc.)
 - c. Radio transmissions
 - d. Proper documentation (e.g., digital **Activity Log** entry, **STOP REPORT**, **RIGHT TO KNOW BUSINESS CARD (PD142-012)** or **RIGHT TO KNOW BUSINESS CARD GENERAL** (PD142-013), **FIELD REPORT**, etc.).

DESK OFFICER 21.

- 21. Ensure that completed NYCHA TRESPASS CRIMES FACT SHEET AND SUPPORTING DEPOSITION is included in arrest package for all arrests that include a charge of criminal trespass in a NYCHA building.
- 22. Review NYCHA TRESPASS CRIMES FACT SHEET AND SUPPORTING DEPOSITION for accuracy and completeness, and endorse, as appropriate.
 - a. Have NYCHA TRESPASS CRIMES FACT SHEET AND SUPPORTING DEPOSITION photocopied.

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- b. Return original NYCHA TRESPASS CRIMES -FACT SHEET AND SUPPORTING DEPOSITION to arresting officer for inclusion in arrest package.
- 23. Have photocopies of NYCHA TRESPASS CRIMES FACT SHEET AND SUPPORTING DEPOSITION(S) placed in chronological order in a binder maintained at the desk.

PSA/PRECINCT COMMANDING OFFICER

- 24. Review available sources and identify buildings that are in need of increased interior patrols.
- 25. Assign and direct members to perform patrols at directed locations.

ADDITIONAL DATA

During the course of an interior patrol, members of the service are likely to encounter other persons in the building. While detecting trespassers inside NYCHA buildings is an important public safety function, it is equally critical that members of the service treat residents and their guests with courtesy, professionalism, and respect at all times.

If a member of the service has reason to seek to determine if a person is authorized to be in the building, the member may ask for the person's voluntary cooperation. When feasible and consistent with safety, advise the person that the purpose of the interior patrol is to keep the building safe and ensure that only tenants and their invited guests are within the building, and advise the person that he or she is free to leave (unless the person is under arrest or detained in a Level 3 stop). A person's refusal or inability to produce identification or provide information does not elevate the level of the encounter. However, if the individual refuses or is unable to explain his or her presence in the building, the member may instruct the person that he or she must leave the building or be subject to arrest for trespass.

RELATED PROCEDURES

Complaint Reporting System (P.G. 207-01)

Field Reports (P.G. 207-26)

Law of Arrest (P.G. 208-01)

Arrests – General Processing (P.G. 208-03)

Investigative Encounters: Requests for Information, Common Law Right of Inquiry and

Level 3 Stops (P.G. 212-11) Summonses (P.G. 209 Series)

FORMS AND REPORTS

RIGHT TO KNOW BUSINESS CARD (PD142-012)

RIGHT TO KNOW BUSINESS CARD – GENERAL (PD142-013)

COMPLAINT REPORT (PD313-152)

FIELD REPORT (313-1511) STOP REPORT (PD383-151)

NYCHA TRESPASS CRIMES – FACT SHEET AND SUPPORTING DEPOSITION

(PD351-145)